

## Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY DACCA PRIORITY

AMEMBASSY BANGKOK PRIORITY

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FOLLOWING REPEAT STATE 016801 ACTION KINSHASA 23 JAN

QUOTE

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E.O. 11652:

TAGS: PFOR EAID EFIN CG US

SUBJECT: CONGRESSIONAL OBJECTIONS TO \$10 MILLION ZAIRE  
SSA LOOAN

REF: STATE 016800

1. FOLLOWING ARE TEXTS OF CABLES TO SECRETARY FROM  
SENATORS INOUE, BROOKE AND CLARK OBJECTING TO AUTHORI-  
ZATION OF A \$10 MILLION SECURITY SUPPORTING ASSISTANCE  
LOAN FOR ZAIRE UNDER CONTINUING RESOLUTION AUTHORITY.

A. INOUE CABLE (JANUARY 19): QUOTE AT 12:30 P.M. THE  
COMMITTEE WAS NOTIFIED THAT THE AGENCY FOR INTERNATIONAL  
DEVELOPMENT HAD BEEN INSTRUCTED BY THE DEPARTMENT OF STATE  
TO PROCEED WITH REGARD TO THE AUTHORIZATION OF A TEN MILLION  
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DOLLAR SECURITY SUPPORTING ASSISTANCE LOAN TO THE GOVERN-

MENT OF ZAIRE BY THE CLOSE OF BUSINESS.

TODAY.

MY LETTER TO MR. DANIEL PARKER, DATED OCTOBER 21, 1975, ENTERED AN OBJECTION ON BEHALF OF THE SENATE APPROPRIATIONS COMMITTEE TO THE PROPOSED USE OF THESE FUNDS. IF THE AGENCY NOW PROCEEDS TO AUTHORIZE SECURITY SUPPORTING ASSISTANCE

FUNDS TO ZAIRE, OVER THE OBJECTION OF THE COMMITTEE, IT WILL BE A SERIOUS BREACH OF COMITY BETWEEN THE COMMITTEE AND THE DEPARTMENT OF STATE.

AS YOU WELL KNOW, THE COMMITTEE HAS PLACED GREAT RELIANCE ON THE WILLINGNESS OF THE EXECUTIVE BRANCH TO HONOR COMMITTEE OBJECTIONS TO SECTION 113 OF PUBLIC LAW 94-11 NOTIFICATIONS OF INTENT TO OBLIGATE FUNDS. INDEED, IT HAS BEEN THE ESTABLISHMENT OF MUTUAL TRUST, CAREFULLY NURTURED BY PRUDENT COMMITTEE AND DEPARTMENT ACTIONS, WHICH HAS ENABLED THE COMMITTEE TO ACCORD THE FOREIGN ASSISTANCE PROGRAM THE MODERATE DEGREE OF FLEXIBILITY IT NEEDS TO OPERATE.

THE RECORD OF COMMUNICATIONS BETWEEN THE COMMITTEE AND THE DEPARTMENT OF STATE ON MATTERS RELATING TO SECTION 113 NOTIFICATIONS SUPPORTS MY BELIEF THAT WE CAN FIND COMMON GROUND AND WORK TOGETHER TO IMPROVE BOTH THE AGENCY FOR INTERNATIONAL DEVELOPMENT AND THE WHOLE OF THE UNITED STATES FOREIGN ASSISTANCE EFFORT.

YOU MAY, THEREFORE, UNDERSTAND MY GREAT SURPRISE AND DISAPPOINTMENT UPON HEARING OF AID'S PROPOSED ACTION WHICH I PROTEST.

TO MOVE ON THIS LOAN NOW WOULD, IN MY JUDGEMENT, SO FRAGMENT RELATIONS BETWEEN THE COMMITTEE AND THE DEPARTMENT AS TO SERIOUSLY IMPAIR THE PROSPECTS FOR CONTINUED MEANINGFUL AND EFFECTIVE COMMUNICATION.

THE URGENCY OF THE SITUATION PROMPTS ME TO SPEAK  
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CANDIDLY.

RELATIONS BETWEEN THE DEPARTMENT OF STATE AND THE COMMITTEE ARE, IN MY OPINION, ALREADY STRAINED.

I WOULD FIRST REMIND YOU THAT THIS COMMITTEE WAS DENIED, FOR A FULL MONTH, ESSENTIAL INFORMATION RELATING TO ITS DELIBERATIONS ON THE SINI ACCORDS. SECONDLY, THE

COMMITTEE IS STILL AWAITING YOUR RESPONSE TO A SERIES OF QUESTIONS SUBMITTED BY MYSELF AND CHAIRMAN MCCLELLAN DURING OUR HEARING ON NOVEMBER 20, 1975.

MR. SECRETARY, THE CONTINUED SUCCESS OF OUR ASSISTANCE EFFORTS DEMANDS THAT THE CONGRESS AND THE EXECUTIVE BRANCH WORK CLOSELY TOGETHER IN HARMONY OF PURPOSE. AS ONE SENATOR AMONG MANY, AND AS CHAIRMAN OF THE FOREIGN OPERATIONS SUBCOMMITTEE, I WOULD BE GREATLY DISTRESSED IF THE EXPRESSED WILL OF THE COMMITTEE AND A RENEWED OPPORTUNITY FOR COOPERATION WERE SWEEPED AWAY.

DANIEL K. INOUE UNQUOTE.

B. BROOKE CABLE (JANUARY 22): QUOTE DEAR MR. SECRETARY: I HAVE BEEN INFORMED THAT THE ADMINISTRATION INTENDS TO OBLIGATE \$10 MILLION OF SECURITY ASSISTANCE FUNDS FOR ZAIRE UNDER THE AUTHORITY OF THE CONTINUING RESOLUTION. THE SUBCOMMITTEE ON FOREIGN OPERATIONS OF THE SENATE APPROPRIATIONS COMMITTEE PREVIOUSLY ENTERED AN OBJECTION TO FUNDING ZAIRE UNDER THIS AUTHORITY. I BELIEVE THAT THE JUSTIFICATION FOR THE PREVIOUS OBJECTION CONTINUES TO BE VALID AND, THEREFORE, URGE YOU TO RECONSIDER THE CONTEMPLATED ACTION AND AWAIT THE OUTCOME OF THE APPROPRIATIONS PROCESS AS IT RELATES TO FOREIGN ASSISTANCE.

THE QUESTION OF ASSISTANCE FOR ZAIRE CANNOT BE DIVORCED FROM THE PRESENT ANGOLAN CRISIS. THE SENATE HAS EXPRESSED ITS DEEP CONCERN ON THE LATTER DURING CONSIDERATION OF THE CONFERENCE REPORT ON THE DEFENSE APPROPRIATIONS BILL. INEVITABLY, A DECISION BY THE ADMINISTRATION TO OBLIGATE FUNDS FOR ZAIRE WITHOUT FULL DISCUSSION AND FINAL ACTION LIMITED OFFICIAL USE

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BY THE CONGRESS ON THE SECURITY ASSISTANCE PROGRAM WOULD BE INTERPRETED AS AN ATTEMPT TO CIRCUMVENT THE LEGISLATIVE PROCESS. THIS, IN TURN, WOULD CAUSE A FURTHER DETERIORATION IN EXECUTIVE-CONGRESSIONAL RELATIONS IN THE CRUCIAL AREA OF FOREIGN POLICY. THEREFORE, ADMINISTRATION FOREBEARANCE ON THE ZAIRE ISSUE AT THIS TIME WOULD BE A WISE COURSE OF ACTION.

I AM SURE THAT YOU WILL AGREE THAT THIS IS A SERIOUS ISSUE THAT MERITS A GREAT DEAL OF ATTENTION BY BOTH THE CONGRESS AND THE EXECUTIVE.

WITH BEST WISHES, I AM,  
SINCERELY,  
EDWARD W. BROOKE UNQUOTE.

C. CLARK CABLE (JANUARY 20): QUOTE DEAR MR. SECRETARY:  
I UNDERSTAND THAT AN AGREEMENT TO PROVIDE ZAIRE WITH \$10  
MILLION IN SECURITY SUPPORTING ASSISTANCE IS TO BE SIGNED  
TODAY DESPITE CONGRESSIONAL OPPOSITION TO THIS ASSISTANCE  
BEING PROVIDED WITHOUT SPECIFIC AUTHORIZATION AND APPRO-  
PRIATION. I WANT TO REGISTER MY FORMAL OPPOSITION TO THIS  
AGREEMENT BEING SIGNED AT THIS TIME. MY OPPOSITION IS  
BASED ON THE RESULTS OF THE HEARINGS THAT WERE HELD ON THE  
\$60 MILLION AID PACKAGE FOR ZAIRE BY THE SUBCOMMITTEES ON  
AFRICAN AFFAIRS AND FOREIGN ASSISTANCE OF THE FOREIGN RE-  
LATIONS COMMITTEE.

ZAIRE IS CURRENTLY DEEPLY INVOLVED IN THE CIVIL WAR IN  
ANGOLA, SUPPORTING ONE OF THE THREE WARRING FACTIONS.  
THE OFFICIAL UNITED STATES POLICY IS THAT ALL OUTSIDE  
POWERS SHOULD CEASE INTERVENTION IN ANGOLA, THAT AN  
AFRICAN SOLUTION SHOULD BE WORKED OUT, AND THAT A COALITION  
GOVERNMENT WOULD BE PREFERABLE TO A MILITARY VICTORY BY  
ANY ONE FACTION. I AGREE WITH THESE GOALS. I BELIEVE  
THAT OUR EFFORT TO ACHIEVE THEM WILL BE WEAKENED BY PRO-  
VIDING SUBSTANTIAL ECONOMIC ASSISTANCE TO ONE OF THE  
COUNTRIES INTERVENING IN THE ANGOLA CONFLICT AT A TIME  
WHEN THERE IS SOME HOPE YOU WILL BE ABLE TO NEGOTIATE WITH  
THE SOVIET UNION A MUTUAL RESTRAINT AGREEMENT ON INTER-  
VENTION IN THIS CIVIL WAR.  
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SENATOR DICK CLARKE UNQUOTE. ROBINSON UNQUOTE KISSINGER

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## Message Attributes

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